93 FEB -9 AH 8 55

HOUSE OF REPRESENTATIVES

FILED JAN 1.5 1993

I certify that the attached is a true and

correct copy of HVR 23

was filed of record on ____ 15 - 93

and referred to the committee on:

BY GRUSENDORF

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Chminal Junisprudency J.R. No. 23

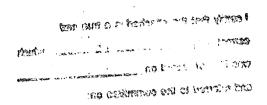
A JOINT RESOLUTION

proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent offenses.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article I, Section 11a, of the Texas Constitution is amended to read as follows:

Sec. 11a. (a) Any person (1) accused of a felony less than capital in this State, who has been theretofore twice convicted of a felony, the second conviction being subsequent to the first, both in point of time of commission of the offense and conviction therefor, (2) accused of a felony less than capital in this State, committed while on bail for a prior felony for which he has been indicted, [or] (3) accused of a felony less than capital in this State involving the use of a deadly weapon after being convicted of a prior felony, or (4) accused of a violent offense committed while on parole or under mandatory supervision, after a hearing, and upon evidence substantially showing the guilt of the accused of offense in (1) or (3) above, [or] of the offense committed while on bail in (2) above, or of the offense committed while on parole or under mandatory supervision in (4) above, may be denied bail pending trial, by a district judge in this State, if said order denying bail pending trial is issued within seven calendar days subsequent to the time of incarceration of the accused; provided, however, that if the accused is not accorded a trial upon the accusation under (1) or (3) above $f(\theta)$ the accusation and



indictment used under (2) above, or the accusation or indictment used under (4) above within sixty (60) days from the time of his incarceration upon the accusation, the order denying bail shall be automatically set aside, unless a continuance is obtained upon the motion or request of the accused; provided, further, that the right of appeal to the Court of Criminal Appeals of this State is expressly accorded the accused for a review of any judgment or order made hereunder, and said appeal shall be given preference by the Court of Criminal Appeals.

(b) In this section, "violent offense" means:

11 <u>(1) murder;</u>

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- 13 (3) sexual assault;
- 14 (4) aggravated sexual assault; or
- (5) aggravated robbery.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held on November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment permitting the denial of bail to certain persons charged with certain violent offenses committed while on parole or under mandatory supervision."

HOUSE COMMITTEE REPORT

93 MAR 17 PM 10: 21

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1st Printing

By Grusendorf

H.J.R. No. 23

Substitute the following for H.J.R. No. 23:

By Hartnett

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C.S.H.J.R. No. 23

A JOINT RESOLUTION

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BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article I, Section 11a, of the Texas Constitution is amended to read as follows:

Sec. 11a. (a) Any person (1) accused of a felony less 6 capital in this State, who has been theretofore twice convicted of 7 a felony, the second conviction being subsequent to the first, both 8 in point of time of commission of the offense and conviction therefor, (2) accused of a felony less than capital in this State, 10 committed while on bail for a prior felony for which he has been 11 [or] (3) accused of a felony less than capital in this indicted, 12 State involving the use of a deadly weapon after being convicted of 13 14 a prior felony, or (4) accused of a violent or sexual offense 15 committed while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior 16 felony, after a hearing, and upon evidence substantially showing 17 the guilt of the accused of the offense in (1) or (3) above, [er]18 the offense committed while on bail in (2) above, or of the 19 of offense in (4) above committed while under the supervision of a 20 21 criminal justice agency of the State or a political subdivision of 22 the State for a prior felony, may be denied bail pending trial, by a district judge in this State, if said order denying bail pending 23 24 trial is issued within seven calendar days subsequent to the

C.S.H.J.R. No. 23

of incarceration of the accused; provided, however, that if the accused is not accorded a trial upon the accusation under (1) or (3) above, [or] the accusation and indictment used under (2) above, or the accusation or indictment used under (4) above within sixty (60) days from the time of his incarceration upon the accusation, the order denying bail shall be automatically set aside, unless a continuance is obtained upon the motion or request of the accused; provided, further, that the right of appeal to the Court of Criminal Appeals of this State is expressly accorded the accused for a review of any judgment or order made hereunder, and said appeal shall be given preference by the Court of Criminal Appeals.

(b) In this section:

(1) "Violent offense" means:

- (A) murder;
- (B) aggravated assault;
- (C) aggravated kidnapping; or
- (D) aggravated robbery.
- 18 (2) "Sexual offense" means:
 - (A) aggravated sexual assault;
- 20 (B) sexual assault; or
- (C) indecency with a child.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held on November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment permitting the denial of bail to certain persons charged with certain violent or sexual offenses committed while under the supervision of a criminal

C.S.H.J.R. No. 23

- 1 justice agency of the state or a political subdivision of the
- 2 state."

COMMITTEE REPORT

The Honorable Pete Laney
Speaker of the House of Representatives

3-15-93

| Sir: | | • | | |
|--|---|----------------|---------------------|---------------------------------------|
| We, your COMMITTEE ON CF | RIMINAL JURISPRUDENC | E | | |
| to whom was referred/ | IK 23 | have had the s | same under consider | ation and beg to repor |
| back with the recommendation () do pass, without amendment () do pass, with amendment () do pass and be not printed A fiscal note was requested. (| ent. (s). d; a Complete Committee S | | | |
| A criminal justice policy impact | | | | , , , , , , , , , , , , , , , , , , , |
| An equalized educational fundi | | | (❤) no | |
| An actuarial impact statement | | | ~ ~ | |
| A water development policy im | | , | 10 | |
| () The Committee recommen | | | | nt Calendars. |
| House Sponsor of Senate Mea | | | | |
| The measure was reported from | | | | |
| The measure was reported not | The committee by the tenevi- | 9 | | |
| | AYE | NAY | PNV | ABSENT |
| Place, Ch. | X | | | |
| Hartnett, V.C. | X | | | |
| Allen | X | | | |
| Combs | × | | | |
| De La Garza | X | | | |
| Granoff | | | | X |
| Greenberg | X | | | |
| Nieto | X | | | |
| Solis | <u> </u> | | | |
| Stiles | | | | X |
| TALTON | X | | | |
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| | | | | |
| Total 9 | _ aye _ nay | CHAIRMAN | 49/1/ | 7 |
| 2 | _ present, not voting _ absent | | / | 1 |

COMMITTEE ON CRIMINAL JURISPRUDENCE

BILL ANALYSIS

BY: Grusendorf

H.J.R. 23

By: Hartnett

C.S.H.J.R. 23

BACKGROUND

Three years ago, a Fort Worth teenager was brutally raped and strangled to death by a parolee who was released on bail after being charged with the offense of aggravated sexual assault. Due to extenuating circumstances, the blue warrant, which would have otherwise kept him incarcerated, was withdrawn and the parolee was granted bail. Under current law, the judge was prohibited from denying bail to this individual.

Violent crimes against innocent victims such as the foregoing have escalated over the past decade. Often, these crimes are committed by repeat offenders while out on bail after being accused of another violent offense. One method of preventing further violence from these offenders is to deny them bail.

PURPOSE

C.S.H.J.R. 23 authorizes a judge to deny bail to an individual accused of committing a violent or sexual offense while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony (i.e. those accused individuals who are on parole for a prior felony conviction). Bail may only be denied if, after a hearing, the evidence substantially shows that the accused committed the violent or sexual offense.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Article I, Section 11a,of the Texas Constituition, by assigning current text as Subsection (a) and by adding Subsection (b):

Section 11a(a) Allows a judge to deny bail to an individual accused of committing a violent sexual offense while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony. Bail may be denied if, at a hearing, the evidence substantially shows that the accused committed the violent or sexual offense.

Section 11a(b) defines violent and sexual offenses. Defines "violent offense" to include the following: murder; aggravated assault; aggravated kidnapping; or aggravated robbery. Defines "sexual offense" to include the following: aggravated sexual assault; or indecency with a child.

SECTION 2. Proposed amendment to be submitted to the voters at an election to be held on November 2, 1993. The ballot would provide voting for or against the proposition.

RULEMAKING AUTHORITY

It is the opinion of this committee that this bill does not delegate rulemaking authority to a state officer, agency, department, or institution.

COMPARISON OF ORIGINAL TO SUBSTITUTE

H.J.R. 23 allowed for a judge to deny bail to those individuals while on parole or under mandatory supervision who are accused of committing violent offenses. H.J.R. 23 defined "violent offenses" as murder; aggravated assault; sexual assault; aggravated sexual assault; or aggravated robbery.

The substitute allows a judge to deny bail to those individuals accused of a violent or sexual

offense while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony (i.e. individuals who are on parole for a prior felony conviction). The substitute defines both violent and sexual offense and adds to the offense aggravated kidnapping and indecency with a child.

SUMMARY OF COMMITTEE ACTION

Public notice was posted in accordance with the rules. H.J.R. 23 was considered in a public hearing on March 1, 1993. The following persons testified in favor of the measure: Mary Thatcher, representing herself; Terry Thatcher, representing himself; Bettye N. Knopp, representing herself; and Knox Fitzpatrick, representing John Vance, Criminal District Attorney of Dallas County. John Boston representing the Texas Criminal Defense Lawyers Association, testified against the bill. Robert Kepple, representing the Texas District and County Attorneys Association testified on the bill. The following persons registered in favor of the bill but did not testify: Rhonda Cates, representing the Texas council on Family Violence; Shannon Noble, representing the Texas Women's Political Caucus; Hazel B. Korol, representing herself; Lacey Sloan, representing the Texas Association Against Sexual Assault; and Florence Olmstead, representing herself. H.J.R. 23 was left pending in Committee. On March 8, 1993, H.J.R. 23 was considered by the full committee and left pending in Committee. On March 15, 1993, H.J.R. 23 was considered by the full committee. A committee substitute was offered by Rep. Hartnett, which was adopted. The full committee voted to report H.J.R. 23, as substituted, to the full house with the recommendation that it do pass by a record vote of 9 ayes, 0 nays, 0 pnv and 2 absent.

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 73rd Regular Session

March 17, 1993

TO: Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

House of Representatives

Austin, Texas

IN RE: Committee Substitute for

House Joint Resolution

No. 23

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for House Joint Resolution No. 23 (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses) this office has determined the following:

The bill would propose a constitutional amendment expanding the conditions under which bail may be denied. Some additional cost to local units of government might be expected as a result of individuals remaining in jail who would otherwise be released on bail. Cost to the State would only occur in cases where the state incurs federal court fines related to crowding in a county.

The fiscal implication to the State or units of local government cannot be determined.

The cost of publication of the resolution to the State is \$60,000.

Source: LBB Staff: JO, JWH, DF, WCP, JOL

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 73rd Regular Session

March 1, 1993

TO:

Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

IN RE: House Joint Resolution No. 23

By: Grusendorf

In response to your request for a Fiscal Note on House Joint Resolution No. 23 (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent offenses) this office has determined the following:

The bill would propose a constitutional amendment expanding the conditions under which bail may be denied. Some additional cost to local units of government might be expected as a result of individuals remaining in jail who would otherwise be released on bail. Cost to the State would only occur in cases where the state incurs federal court fines related to crowding in a county.

The fiscal implication to the State or units of local government cannot be determined.

The cost of publication of the resolution to the State is \$60,000.

Source: LBB Staff: JO, JWH, DF, WCP, LC

CRIMINAL JUSTICE POLICY IMPACT STATEMENT

March 17, 1993

To: Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

In Re: Committee Substitute for

House Joint Resolution No. 23

From: Jim Oliver, Director

In response to your request for a Criminal Justice Policy Impact Statement on House Joint Resolution No. 23 (relating to proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses), this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

CRIMINAL JUSTICE POLICY IMPACT STATEMENT

March 1, 1993

To: Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

In Re: House Joint Resolution No. 23

By: Grusendorf

From: Jim Oliver, Director

In response to your request for a Criminal Justice Policy Impact Statement on House Joint Resolution No. 23 (relating to proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent offenses), this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

ADOPTED

APR 20 1993 O

Beat Messey Chief Clerk

House of Representatives

By Grusendorf

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Substitute the following for H.J.R. No. 23:

BY HARTNETT

H.J.R. No. 23

C.S.H.J.R. No. 23

A JOINT RESOLUTION

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BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

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C.S.H.J.R. No. 23

| of incarceration of the accused; provided, however, that if the |
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| accused is not accorded a trial upon the accusation under (1) or |
| (3) above, $[or]$ the accusation and indictment used under (2) above, |
| or the accusation or indictment used under (4) above within sixty |
| (60) days from the time of his incarceration upon the accusation, |
| the order denying bail shall be automatically set aside, unless a |
| continuance is obtained upon the motion or request of the accused; |
| provided, further, that the right of appeal to the Court of |
| Criminal Appeals of this State is expressly accorded the accused |
| for a review of any judgment or order made hereunder, and said |
| appeal shall be given preference by the Court of Criminal Appeals. |

(b) In this section:

(1) "Violent offense" means:

(A) murder;

(B) aggravated assault;

(C) aggravated kidnapping; or

(D) aggravated robbery.

(2) "Sexual offense" means:

(A) aggravated sexual assault;

(B) sexual assault; or

(C) indecency with a child.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held on November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment permitting the denial of bail to certain persons charged with certain violent or sexual offenses committed while under the supervision of a criminal

C.S.H.J.R. No. 23

- justice agency of the state or a political subdivision of the
- 2 state."

End Spring

HOUSE ENGROSSMENT

By Grusendorf

H.J.R. No. 23

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A JOINT RESOLUTION

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H.J.R. No. 23

of incarceration of the accused; provided, however, that if the 1 accused is not accorded a trial upon the accusation under (1) or 2 (3) above, [or] the accusation and indictment used under (2) above, 3 or the accusation or indictment used under (4) above within sixty 4 5 (60) days from the time of his incarceration upon the accusation, the order denying bail shall be automatically set aside, unless a 6 7 continuance is obtained upon the motion or request of the accused; provided, further, that the right of appeal to the Court of 8 Criminal Appeals of this State is expressly accorded the accused 9 10 a review of any judgment or order made hereunder, and said appeal shall be given preference by the Court of Criminal Appeals. 1.1

(b) In this section:

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(1) "Violent offense" means:

(A) murder;

(B) aggravated assault;

(C) aggravated kidnapping; or

(D) aggravated robbery.

(2) "Sexual offense" means:

(A) aggravated sexual assault;

(B) sexual assault; or

(C) indecency with a child.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held on November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment permitting the denial of bail to certain persons charged with certain violent or sexual offenses committed while under the supervision of a criminal

H.J.R. No. 23

justice agency of the state or a political subdivision of the

2 state."

By: Grusendorf (Senate Sponsor - Nelson)

(In the Senate - Received from the House April 21, 1993;
April 21, 1993, read first time and referred to Committee on
Criminal Justice; May 12, 1993, reported adversely, with favorable
Committee Substitute by the following vote: Yeas 6, Nays 0; May 12, 1993, sent to printer.)

COMMITTEE VOTE

| | Yea | Nay | PNV | Absent |
|----------|-----|-----|-----|--------|
| Whitmire | x | | | |
| Brown | x | | | |
| Nelson | × | | | |
| Sibley | | | | х |
| Sims | x | | | |
| Turner | x | | | |
| West | x | | | |

COMMITTEE SUBSTITUTE FOR H.J.R. No. 23

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By: West

A JOINT RESOLUTION

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In this section:
 (1) "Violent offense" means:

(A) murder; if the accused used or (B) aggravated assault, exhibited a deadly weapon during the commission of the assault;

(C) aggravated kidnapping; or

(D) aggravated robbery.

(2) "Sexual offense" means:

(A) aggravated sexual assault;

(B) sexual assault; or

indecency with a child.

This proposed amendment shall be submitted to the SECTION 2.

| 1 2 3 4 5 6 7 | C.S.H.J.R. No. 23 voters at an election to be held on November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment permitting the denial of bail to certain persons charged with certain violent or sexual offenses committed while under the supervision of a criminal justice agency of the state or a political subdivision of the state." | t e l l |
|---------------------------------|--|------------------|
| 8 | * * * * | |
| 9 10 11 12 | Austin, Texas May 12, 1993 Hon. Bob Bullock President of the Senate | |
| 13 | Sir: | |
| 14 15 16 17 18 | We, your Committee on Criminal Justice to which was referred H.J.R. No. 23, have had the same under consideration, and I am instructed to report it back to the Senate with the recommendation that it do not pass, but that the Committee Substitute adopted in lieu thereof do pass and be printed. | d o |
| 19 | Whitmire, Chairman | |
| 20 | * * * * | |
| 21 | WITNESSES | |
| 22 23 | FOR AGAINST ON | _ |
| 24 25 26 | Name: Terry Thatcher x Representing: Amy Lynn Thatcher City: Weatherford | _ |
| 27 28 29 30 31 | Name: Mary Thatcher x Representing: Amy Lynn Thatcher City: Weatherford | _ |

FAVORABLY AS SUBSTITUTED SENATE COMMITTEE REPORT ON

SCR SJR SR

By.

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| We, your Committee on CRIMINA | AL JUSTICI | <u> </u> | , to which was | referred the att | ached measure, |
| have on | $\frac{3}{2}$, had the | same unde | r consideration | and I am instruc | cted to report it |
| (date of hearing)' back with the recommendation (s) that it: | | | | | |
| () the pass as substituted, and be printed () the caption remained the same as ori () the caption changed with adoption of | ginal measure the substitute | | | | |
| () do pass as substituted, and be ordered no | ot printed | | | | |
| () and is recommended for placement on th | e Local and Ur | ncontested | Bills Calendar. | | |
| A fiscal note was requested. | yes () no | | | | |
| A revised fiscal note was requested. | yes () no | | | | |
| An actuarial analysis was requested. |) yes () no | | | | |
| Considered by subcommittee. |) yes no | | | | |
| The measure was reported from Committee l | by the followin | g vote: | | | |
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| | | | | | |
| | | УEА | NAY | ABSENT | PNV |
| Whitmire, Chairman | | X | | | |
| Brown, Vice-Chairman | | <u>/X</u> , | | | |
| Nelson | | <u> </u> | | - V | |
| Sibley | | V | | | |
| Sims | | - X | | , | |
| Turner | | ♦ | | | |
| West | | Α | | | |
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| \$280 Considered in public hearing \$270) Testimony taken | | \wedge | | | |
| 18210) Testimony taken | | / \ | | / | |
| Dan Salla | | | th Wh | 1.7 | |
| COMMITTEE CLERK | <u>CH</u> | AIRMAN | , | | |

Paper clip the original and one copy of this signed form to the original bill along with TWO copies of the Committee Substitute Retain one copy of this form for Committee files

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 73rd Regular Session

April 28, 1993

TO: Honor

Honorable John Whitmire, Chair

Committee on Criminal Justice

Senate Chamber Austin, Texas IN RE: House Joint Resolution

No. 23, as engrossed By: Grusendorf

ridsini, roxus

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on House Joint Resolution No. 23, as engrossed (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses) this office has determined the following:

The bill would propose a constitutional amendment expanding the conditions under which bail may be denied. Some additional cost to local units of government might be expected as a result of individuals remaining in jail who would otherwise be released on bail. Cost to the State would only occur in cases where the state incurs federal court fines related to crowding in a county.

The fiscal implication to the State or units of local government cannot be determined.

The cost of publication of the resolution to the State is \$60,000.

Source: LBB Staff: JO, JWH, EC, WCP, OC

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 73rd Regular Session

March 17, 1993

TO: Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

House of Representatives

Austin, Texas

IN RE: Committee Substitute for

House Joint Resolution

No. 23

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for House Joint Resolution No. 23 (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses) this office has determined the following:

The bill would propose a constitutional amendment expanding the conditions under which bail may be denied. Some additional cost to local units of government might be expected as a result of individuals remaining in jail who would otherwise be released on bail. Cost to the State would only occur in cases where the state incurs federal court fines related to crowding in a county.

The fiscal implication to the State or units of local government cannot be determined.

The cost of publication of the resolution to the State is \$60,000.

Source: LBB Staff: JO, JWH, DF, WCP, JOL

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 73rd Regular Session

March 1, 1993

IN RE: House Joint Resolution No. 23

By: Grusendorf

TO:

Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on House Joint Resolution No. 23 (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent offenses) this office has determined the following:

The bill would propose a constitutional amendment expanding the conditions under which bail may be denied. Some additional cost to local units of government might be expected as a result of individuals remaining in jail who would otherwise be released on bail. Cost to the State would only occur in cases where the state incurs federal court fines related to crowding in a county.

The fiscal implication to the State or units of local government cannot be determined.

The cost of publication of the resolution to the State is \$60,000.

Source: LBB Staff: JO, JWH, DF, WCP, LC

CRIMINAL JUSTICE POLICY IMPACT STATEMENT

April 28, 1993

TO:

Honorable John Whitmire, Chair

Committee on Criminal Justice

Senate Chamber Austin, Texas

IN RE: House Joint Resolution No. 23, as engrossed

By: Grusendorf

Jim Oliver, Director FROM:

In response to your request for a Criminal Justice Policy Impact Statement on House Joint Resolution No. 23, as engrossed (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses), this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

CRIMINAL JUSTICE POLICY IMPACT STATEMENT

March 17, 1993

To: Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

In Re: Committee Substitute for

House Joint Resolution No. 23

From: Jim Oliver, Director

In response to your request for a Criminal Justice Policy Impact Statement on House Joint Resolution No. 23 (relating to proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses), this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

CRIMINAL JUSTICE POLICY IMPACT STATEMENT

March 1, 1993

To: Honorable Allen Place, Chair

In Re: House Joint Resolution No. 23

Committee on Criminal Jurisprudence

By: Grusendorf

From: Jim Oliver, Director

In response to your request for a Criminal Justice Policy Impact Statement on House Joint Resolution No. 23 (relating to proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent offenses), this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

ADOPTED
MAY 1 3 1993

Aut. Ling U

By Grusendorf

H.J.R. No. 23

Substitut the following for H.J.R. No. 23:

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C.S.H.J.R. No. 23

A JOINT RESOLUTION

proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article I, Section 11a, of the Texas Constitution is amended to read as follows:

Sec. 11a. (a) Any person (1) accused of a felony less than capital in this State, who has been theretofore twice convicted of a felony, the second conviction being subsequent to the first, both in point of time of commission of the offense and conviction therefor, (2) accused of a felony less than capital in this State, committed while on bail for a prior felony for which he has been indicted, [or] (3) accused of a felony less than capital in this State involving the use of a deadly weapon after being convicted of a prior felony, or (4) accused of a violent or sexual offense committed while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony, after a hearing, and upon evidence substantially showing the guilt of the accused of the offense in (1) or (3) above, [er]of the offense committed while on bail in (2) above, or of the offense in (4) above committed while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony, may be denied bail pending trial, by a district judge in this State, if said order denying bail pending trial is issued within seven calendar days subsequent to the time

(((1)))

| 1 | of incarceration of the accused; provided, however, that if the |
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| 2 | accused is not accorded a trial upon the accusation under (1) or |
| 3 | (3) above $\underline{\cdot}$ [or] the accusation and indictment used under (2) above |
| 4 | or the accusation or indictment used under (4) above within sixty |
| 5 | (60) days from the time of his incarceration upon the accusation, |
| 6 | the order denying bail shall be automatically set aside, unless a |
| 7 | continuance is obtained upon the motion or request of the accused; |
| 8 | provided, further, that the right of appeal to the Court of |
| 9 | Criminal Appeals of this State is expressly accorded the accused |
| 10 | for a review of any judgment or order made hereunder, and said |
| 11 | appeal shall be given preference by the Court of Criminal Appeals. |
| 12 | (b) In this section: |
| 13 | (1) "Violent offense" means: |
| 14 | (A) murder; |
| 15 | (B) aggravated assault, if the accused used or |
| 16 | exhibited a deadly weapon during the commission of the assault; |
| 17 | (C) aggravated kidnapping; or |
| 18 | (D) aggravated robbery. |
| 19 | (2) "Sexual offense" means: |
| 20 | (A) aggravated sexual assault; |
| 21 | (B) sexual assault; or |
| 22 | (C) indecency with a child. |
| 23 | SECTION 2. This proposed amendment shall be submitted to the |

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voters at an election to be held on November 2, 1993. The ballot

shall be printed to provide for voting for or against the

proposition: "The constitutional amendment permitting the denial

of bail to certain persons charged with certain violent or sexual

- offenses committed while under the supervision of a criminal
- 2 justice agency of the state or a political subdivision of the

3 state."

Manager of

SENATE AMENDMENTS 93##AY # 14 PR 3: 48

2nd Printing

HOUSE OF REPUBLICATION

By Grusendorf

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H.J.R. No. 23

A JOINT RESOLUTION

proposing a constitutional amendment relating to the denial of bail 1 to certain persons charged with certain violent or sexual offenses. 2

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

Article I, Section 11a, of the Texas Constitution is amended to read as follows:

Sec. 11a. (a) Any person (1) accused of a felony less capital in this State, who has been theretofore twice convicted of a felony, the second conviction being subsequent to the first, both in point of time of commission of the offense and conviction therefor, (2) accused of a felony less than capital in this State, committed while on bail for a prior felony for which he has been indicted, [or] (3) accused of a felony less than capital in this State involving the use of a deadly weapon after being convicted of a prior felony, or (4) accused of a violent or sexual offense committed while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony, after a hearing, and upon evidence substantially showing the guilt of the accused of the offense in (1) or (3) above [or]of the offense committed while on bail in (2) above, or of the offense in (4) above committed while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony, may be denied bail pending trial, by a district judge in this State, if said order denying bail pending trial is issued within seven calendar days subsequent to the time

H.J.R. No. 23

of incarceration of the accused; provided, however, that if the accused is not accorded a trial upon the accusation under (1) or (3) above, [ex] the accusation and indictment used under (2) above, or the accusation or indictment used under (4) above within sixty (60) days from the time of his incarceration upon the accusation, the order denying bail shall be automatically set aside, unless a continuance is obtained upon the motion or request of the accused; provided, further, that the right of appeal to the Court of Criminal Appeals of this State is expressly accorded the accused for a review of any judgment or order made hereunder, and said appeal shall be given preference by the Court of Criminal Appeals.

(b) In this section:

1.1

(1) "Violent offense" means:

(A) murder;

(B) aggravated assault;

(C) aggravated kidnapping; or

(D) aggravated robbery.

(2) "Sexual offense" means:

(A) aggravated sexual assault;

(B) sexual assault; or

(C) indecency with a child.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held on November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment permitting the denial of bail to certain persons charged with certain violent or sexual offenses committed while under the supervision of a criminal

H.J.R. No. 23

- justice agency of the state or a political subdivision of the
- 2 state."

By Grusendorf

H.J.R. No. 23

SENATE AMENDMENT NO. 1

By West

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C.S.H.J.R. No. 23

A JOINT RESOLUTION

proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article I, Section 11a, of the Texas Constitution is amended to read as follows:

Sec. 11a. (a) Any person (1) accused of a felony less than capital in this State, who has been theretofore twice convicted of a felony, the second conviction being subsequent to the first, both in point of time of commission of the offense and conviction therefor, (2) accused of a felony less than capital in this State, committed while on bail for a prior felony for which he has been indicted, [or] (3) accused of a felony less than capital in this State involving the use of a deadly weapon after being convicted of a prior felony, or (4) accused of a violent or sexual offense committed while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony, after a hearing, and upon evidence substantially showing the guilt of the accused of the offense in (1) or (3) above, [or]of the offense committed while on bail in (2) above, or of the offense in (4) above committed while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony, may be denied bail pending trial, by a district judge in this State, if said order denying bail pending trial is issued within seven calendar days subsequent to the time of incarceration of the accused; provided, however, that if the

C.S.H.J.R. No. 23

accused is not accorded a trial upon the accusation under (1) or (3) above, [or] the accusation and indictment used under (2) above, or the accusation or indictment used under (4) above within sixty (60) days from the time of his incarceration upon the accusation, the order denying bail shall be automatically set aside, unless a continuance is obtained upon the motion or request of the accused; provided, further, that the right of appeal to the Court of Criminal Appeals of this State is expressly accorded the accused for a review of any judgment or order made hereunder, and said appeal shall be given preference by the Court of Criminal Appeals.

(b) In this section:

(1) "Violent offense" means:

(A) murder;

- (B) aggravated assault, if the accused used or exhibited a deadly weapon during the commission of the assault;
 - (C) aggravated kidnapping; or
 - (D) aggravated robbery.
- 18 (2) "Sexual offense" means:
- (A) aggravated sexual assault;
- 20 (B) sexual assault; or
- (C) indecency with a child.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held on November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment permitting the denial of bail to certain persons charged with certain violent or sexual offenses committed while under the supervision of a criminal

C.S.H.J.R. No. 23

- justice agency of the state or a political subdivision of the
- 2 state."
- 3 73R10926 NSC-F

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 73rd Regular Session

May 11, 1993

TO: Honorable John Whitmire, Chair

Committee on Criminal Justice

Senate Chamber Austin, Texas IN RE: Senate Committee

Substitute for House Joint

Resolution No. 23

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Committee Substitute for House Joint Resolution No. 23, (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses) this office has determined the following:

The bill would propose a constitutional amendment expanding the conditions under which bail may be denied. Some additional cost to local units of government might be expected as a result of individuals remaining in jail who would otherwise be released on bail. Cost to the State would only occur in cases where the state incurs federal court fines related to crowding in a county.

The fiscal implication to the State or units of local government cannot be determined.

The cost of publication of the resolution to the State is \$60,000.

Source: LBB Staff: JO, JWH, EC, WCP, JOL

LEGISLATIVE BUDGET BOARD **Austin, Texas**

FISCAL NOTE 73rd Regular Session

April 28, 1993

TO:

Honorable John Whitmire, Chair

Committee on Criminal Justice

Senate Chamber Austin, Texas

IN RE: House Joint Resolution

No. 23, as engrossed

By: Grusendorf

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on House Joint Resolution No. 23, as engrossed (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses) this office has determined the following:

The bill would propose a constitutional amendment expanding the conditions under which bail may be denied. Some additional cost to local units of government might be expected as a result of individuals remaining in jail who would otherwise be released on bail. Cost to the State would only occur in cases where the state incurs federal court fines related to crowding in a county.

The fiscal implication to the State or units of local government cannot be determined.

The cost of publication of the resolution to the State is \$60,000.

Source: LBB Staff: JO, JWH, EC, WCP, OC

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 73rd Regular Session

March 17, 1993

TO:

Honorable Allen Place, Chair Committee on Criminal Jurisprudence House of Representatives

Austin, Texas

IN RE: Committee Substitute for

House Joint Resolution

No. 23

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for House Joint Resolution No. 23 (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses) this office has determined the following:

The bill would propose a constitutional amendment expanding the conditions under which bail may be denied. Some additional cost to local units of government might be expected as a result of individuals remaining in jail who would otherwise be released on bail. Cost to the State would only occur in cases where the state incurs federal court fines related to crowding in a county.

The fiscal implication to the State or units of local government cannot be determined.

The cost of publication of the resolution to the State is \$60,000.

Source: LBB Staff: JO, JWH, DF, WCP, JOL

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE 73rd Regular Session

March 1, 1993

TO: Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

IN RE: House Joint Resolution No. 23

By: Grusendorf

In response to your request for a Fiscal Note on House Joint Resolution No. 23 (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent offenses) this office has determined the following:

The bill would propose a constitutional amendment expanding the conditions under which bail may be denied. Some additional cost to local units of government might be expected as a result of individuals remaining in jail who would otherwise be released on bail. Cost to the State would only occur in cases where the state incurs federal court fines related to crowding in a county.

The fiscal implication to the State or units of local government cannot be determined.

The cost of publication of the resolution to the State is \$60,000.

Source: LBB Staff: JO, JWH, DF, WCP, LC

CRIMINAL JUSTICE POLICY IMPACT STATEMENT

May 11, 1993

TO:

Honorable John Whitmire, Chair Committee on Criminal Justice Senate Chamber Austin, Texas IN RE:

House Joint Resolution No. 23, as amended

By: Grusendorf

FROM: Jim Oliver, Director

In response to your request for a Criminal Justice Policy Impact Statement on House Joint Resolution No. 23, as amended (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses), this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

CRIMINAL JUSTICE POLICY IMPACT STATEMENT

April 28, 1993

TO:

Honorable John Whitmire, Chair Committee on Criminal Justice Senate Chamber Austin, Texas IN RE:

House Joint Resolution No. 23, as engrossed

By: Grusendorf

FROM: Jim Oliver, Director

In response to your request for a Criminal Justice Policy Impact Statement on House Joint Resolution No. 23, as engrossed (proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses), this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

CRIMINAL JUSTICE POLICY IMPACT STATEMENT

March 17, 1993

To: Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

In Re: Committee Substitute for

House Joint Resolution No. 23

From: Jim Oliver, Director

In response to your request for a Criminal Justice Policy Impact Statement on House Joint Resolution No. 23 (relating to proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses), this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.

CRIMINAL JUSTICE POLICY IMPACT STATEMENT

March 1, 1993

To:

Honorable Allen Place, Chair

Committee on Criminal Jurisprudence

In Re:

House Joint Resolution No. 23

By:

Grusendorf

From: Jim Oliver, Director

In response to your request for a Criminal Justice Policy Impact Statement on House Joint Resolution No. 23 (relating to proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent offenses), this office has determined the following:

No significant impact on the programs and workload of state corrections agencies or on the demand for resources and services of those agencies is anticipated from any provisions of this bill that authorize or require a change in the sanctions applicable to adults convicted of felony crimes.



H.J.R. No. 23

A JOINT RESOLUTION

proposing a constitutional amendment relating to the denial of bail to certain persons charged with certain violent or sexual offenses.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

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SECTION 1. Article I, Section 11a, of the Texas Constitution is amended to read as follows:

Sec. 11a. (a) Any person (1) accused of a felony less capital in this State, who has been theretofore twice convicted of a felony, the second conviction being subsequent to the first, both in point of time of commission of the offense and conviction therefor, (2) accused of a felony less than capital in this State, committed while on bail for a prior felony for which he has been [or] (3) accused of a felony less than capital in this State involving the use of a deadly weapon after being convicted of a prior felony, or (4) accused of a violent or sexual offense committed while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony, after a hearing, and upon evidence substantially showing the guilt of the accused of the offense in (1) or (3) above, [or] of the offense committed while on bail in (2) above, or of the offense in (4) above committed while under the supervision of a criminal justice agency of the State or a political subdivision of the State for a prior felony, may be denied bail pending trial, a district judge in this State, if said order denying bail pending trial is issued within seven calendar days subsequent to the time

H.J.R. No. 23 of incarceration of the accused; provided, however, that if the 1 accused is not accorded a trial upon the accusation under (1) or 2 (3) above $\underline{}$ [or] the accusation and indictment used under (2) above $\underline{}$ 3 or the accusation or indictment used under (4) above within sixty (60) days from the time of his incarceration upon the accusation, 5 the order denying bail shall be automatically set aside, unless a 6 continuance is obtained upon the motion or request of the accused; 7 provided, further, that the right of appeal to the Court of Criminal Appeals of this State is expressly accorded the accused for a review of any judgment or order made hereunder, and said 10 appeal shall be given preference by the Court of Criminal Appeals. 11 12 (b) In this section: (1) "Violent offense" means: 13 (A) murder; 14 15 (B) aggravated assault, if the accused used or

exhibited a deadly weapon during the commission of the assault;

(C) aggravated kidnapping; or

(D) aggravated robbery.

(2) "Sexual offense" means:

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(A) aggravated sexual assault;

(B) sexual assault; or

(C) indecency with a child.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held on November 2, 1993. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment permitting the denial of bail to certain persons charged with certain violent or

H.J.R. No. 23

- 1 offenses committed while under the supervision of a criminal
- 2 justice agency of the state or a political subdivision of the
- 3 state."

H.J.R. No. 23

| Preside | nt of the Senate | Speaker of the House |
|-------------|---------------------------------------|--|
| I cer | tify that H.J.R. No | o. 23 was passed by the House on April |
| 20, 1993, b | y the following vo | te: Yeas 126, Nays 16, 1 present, not |
| voting; and | that the House co | ncurred in Senate amendments to H.J.R. |
| No. 23 on M | ay 18, 1993, by the | e following vote: Yeas 140, Nays 0, 2 |
| present, no | t voting. | |
| | | |
| | | |
| | | Chief Clerk of the House |
| I ce | rtify that H.J.R. | No. 23 was passed by the Senate, with |
| amendments, | on May 13, 1993, | by the following vote: Yeas 30, Nays |
| 0. | | |
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| | | Secretary of the Senate |
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| RECEIVED: | · · · · · · · · · · · · · · · · · · · | |
| | Date | |
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| | Secretary of Sta | te |

| President of the Senate Speaker of the House | | | | | | |
|--|--|--|--|--|--|--|
| I certify that H.J.R. No. $\frac{23}{(1)}$ was passed by the House | | | | | | |
| on $\frac{1}{(2)}$, 1993, by the following vote: | | | | | | |
| Yeas 126, Nays 16, 1 present, not voting (3) | | | | | | |
| and that the House concurred in Senate amendments to H.J.R. No. 23 | | | | | | |
| on, 1993, by the following | | | | | | |
| on May 18, 1993, by the following (5) vote: Yeas 140 , Nays 0 , 2 present, not voting (7) | | | | | | |
| | | | | | | |
| Chief Clerk of the House | | | | | | |
| **** Preparation: CT20; | | | | | | |
| I certify that H.J.R. No. $\frac{23}{(1)}$ was passed by the Senate, with | | | | | | |
| I certify that H.J.R. No. $\frac{25}{(1)}$ was passed by the Senate, with amendments, on $\frac{1}{(2)}$ was passed by the Senate, with $\frac{25}{(1)}$ was $\frac{25}{(2)}$ was passed by the Senate, with $\frac{25}{(1)}$ was $\frac{25}{(2)}$ | | | | | | |
| vote: Yeas $\frac{30}{(3)}$, Nays $\frac{0}{(4)}$ | | | | | | |
| ·· | | | | | | |
| Secretary of the Senate | | | | | | |
| RECEIVED: | | | | | | |
| | | | | | | |
| Date | | | | | | |
| Secretary of State | | | | | | |
| **** Preparation: CT22; | | | | | | |

Senate Research Center

H.J.R. 23 By: Grusendorf Criminal Justice 5-10-93 Engrossed

BACKGROUND

Three years ago, a Fort Worth teenager was brutally raped and strangled to death by a parolee who was released on bail after being charged with the offense of aggravated sexual assault. Due to extenuating circumstances, the parolee was granted bail. Under current law, the judge was prohibited from denying bail to this individual.

Violent crimes against innocent victims have escalated over the past decade. Often these crimes are committed by repeat offenders while out on bail after being accused of another violent offense. One method of preventing further violence from these offenders it to deny them bail.

PURPOSE

As proposed, H.J.R. 23 provides for a constitutional amendment relating to the denial of bail to certain persons charged with violent or sexual offenses.

RULEMAKING AUTHORITY

It is the committee's opinion that this bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Article 1, Section 11a, Texas Constitution, as follows:

Sec. 11a. (a) Authorizes any person accused of a violent or sexual offense committed while under the supervision of a criminal justice agency of the state or a political subdivision of the state for a prior felony to be denied bail pending trail. Makes conforming changes.

(b) Defines "violent offense" and "sexual offense."

SECTION 2. Requires this proposed amendment to be submitted to the voters at an election to be held on November 2, 1993. Sets forth the language for the ballot.

Senate Research Center

C.S.H.J.R. 23
By: Grusendorf
Criminal Justice
5-12-93
Senate Committee Substitute

BACKGROUND

Three years ago, a Fort Worth teenager was brutally raped and strangled to death by a parolee who was released on bail after being charged with the offense of aggravated sexual assault. Due to extenuating circumstances, the parolee was granted bail. Under current law, the judge was prohibited from denying bail to this individual.

Violent crimes against innocent victims have escalated over the past decade. Often these crimes are committed by repeat offenders while out on bail after being accused of another violent offense. One method of preventing further violence from these offenders it to deny them bail.

PURPOSE

As proposed, C.S.H.J.R. 23 provides for a constitutional amendment relating to the denial of bail to certain persons charged with violent or sexual offenses.

RULEMAKING AUTHORITY

It is the committee's opinion that this bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Article 1, Section 11a, Texas Constitution, as follows:

Sec. 11a. (a) Authorizes any person accused of a violent or sexual offense committed while under the supervision of a criminal justice agency of the state or a political subdivision of the state for a prior felony to be denied bail pending trail. Makes conforming changes.

(b) Defines "violent offense" and "sexual offense."

SECTION 2. Requires this proposed amendment to be submitted to the voters at an election to be held on November 2, 1993. Sets forth the language for the ballot.

Senate Research Center

H.J.R. 23 By: Grusendorf Criminal Justice 8-4-93 Enrolled

BACKGROUND

Three years ago, a Fort Worth teenager was brutally raped and strangled to death by a parolee who was released on bail after being charged with the offense of aggravated sexual assault. Due to extenuating circumstances, the parolee was granted bail. Under current law, the judge was prohibited from denying bail to this individual.

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PURPOSE

As enrolled, H.J.R. 23 provides for a constitutional amendment relating to the denial of bail to certain persons charged with violent or sexual offenses.

RULEMAKING AUTHORITY

It is the committee's opinion that this bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Article I, Section 11a, Texas Constitution, as follows:

Sec. 11a. (a) Authorizes any person accused of a violent or sexual offense committed while under the supervision of a criminal justice agency of the state or a political subdivision of the state for a prior felony to be denied bail pending trail. Makes conforming changes.

(b) Defines "violent offense" and "sexual offense."

SECTION 2. Requires this proposed amendment to be submitted to the voters at an election to be held on November 2, 1993. Sets forth the language for the ballot.

Senate Research Center

H.J.R. 23 By: Grusendorf Criminal Justice 8-4-93 Enrolled

BACKGROUND

Three years ago, a Fort Worth teenager was brutally raped and strangled to death by a parolee who was released on bail after being charged with the offense of aggravated sexual assault. Due to extenuating circumstances, the parolee was granted bail. Under current law, the judge was prohibited from denying bail to this individual.

Violent crimes against innocent victims have escalated over the past decade. Often these crimes are committed by repeat offenders while out on bail after being accused of another violent offense. One method of preventing further violence from these offenders is to deny them bail.

PURPOSE

As enrolled, H.J.R. 23 provides for a constitutional amendment relating to the denial of bail to certain persons charged with violent or sexual offenses.

RULEMAKING AUTHORITY

It is the committee's opinion that this bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Article I, Section 11a, Texas Constitution, as follows:

Sec. 11a. (a) Authorizes any person accused of a violent or sexual offense committed while under the supervision of a criminal justice agency of the state or a political subdivision of the state for a prior felony to be denied bail pending trail. Makes conforming changes.

(b) Defines "violent offense" and "sexual offense."

SECTION 2. Requires the submission of this constitutional amendment to the voters at an election to be held November 2, 1993, and provides the language for the ballot.

| H. J. R. No | 23 By GRUSENDORF | : | |
|--------------------|---|--------------|--|
| | HOUSE JOINT RESOLUTION | T. | |
| pail to cer | constitutional amendment relating to the denial of tain persons charged with certain violent offenses. | APR 2 0 1993 | 11. Ordered Engrossed at 11.55 am |
| JAN 15 | 1993 1. Filed with the Chief Clerk. | APR 2 3 1993 | 12. Engrossed. |
| | 2. Read first time and referred to Committee on | APR 2 0 1933 | 13. Returned to Chief Clerk at |
| MAR 15 | 5 1993 3. Reported favorably (as substituted) and sent to Printer at 4:00 pm | APK 21 1393 | _ 14. Sent to the Senate. |
| _ | 7 1993 4. Printed and distributed at 10:21 pm | APR 2 1993 | Chief Clerk of the House |
| - 1 | | APR 21 1993 | 15. Received from the House 16. Read, referred to Committee on <u>Criminal Quincipal</u> |
| MAR 1 | 5. Sent to Committee on Calendars at 1:50pm | | . 16. Read, referred to Committee on Cumul Justice |
| APR 2 (| 1 1002 con as subs. | | 17. Reported favorably |
| <u> </u> | 0 1993 6. Read second time (emended) and (finally) passed to Third Heading by a Record Vote of yeas, yeas, present, not voting. | may 12, 1993 | . 18. Reported adversely, with favorable Committee Substitute; Committee Substitute read first time. |
| | 7. Motion to reconsider and table the vote by which H.J.R was ordered engrossed prevailed (failed) by (Non-Record Vote) (Record Vote of | | 19. Ordered not printed. |
| | yeas,nays,present, not voting). | - 13 l99. | 20. Regular order of business suspended by Wansman |
| | 8. Read third time (amended) and finally adopted (failed of adoption) by a Record Vote of | | yeas, nays.) |
| | 9. Caption ordered amended to conform to body of resolution. | : | 21. To permit consideration, reading and passage, Senate and Constitutional Rules suspended by vote of |
| .* | 10. Motion to reconsider and table the vote by which H.J.R was finally adopted prevailed (failed) by a (Non-Record Vote) Record Vote of yeas, nays, and present, not voting). | MAY 13 199. | 22. Read second time passed to third reading by: (a viva voce vote.) Veas. nays.) |

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| | 23. Caption ordered amended to conform to body of bill. | | 93 MAY 14 Pi) 3: 1/8 |
|----------------|---|------------------------|--|
| MAY 3 1990 | 24. Senate and Constitutional 3-Day Rules suspended by vote of yeas, nays to place bill on third reading and final passage. | | HUUSE OF REPRESENTATIVE. |
| MAY 3 199 | 25. Read third time and passed by (a viva voce vote:) (30 yeas, | | |
| OTHER ACTION: | OTHER ACTION: Secretary of the Senate | | |
| May 13, 1992 | 26. Returned to the House. | | |
| MAY 1 3 1993 | . 27. Received from the Senate (with amendments.) (as substituted.) | | |
| MAY 1 8 1993 | 28. House (Concurred) (Refused to Geneus) in Senate (Substitute) by a (Non-Record Vote) (Record Vote of 140 yeas, not voting). | | |
| | 29. Conference Committee Ordered. | | The control of the co |
| | 30. Conference Committee Report Adopted (Rejected) by a (Non-Record Vote) (Record Vote of yeas, nays, and present, not voting). | HOUSE OF REPARSEMIATIN | SUNTATION OF SENTINES |
| MAY 1 8 1993 | _ 31. Ordered Enrolled at | 1:4 H9 OS NAM EEC | 15:01M9 TI AAM EE |